Public Document Pack southend-on-sea Borough council

CABINET COMMITTEE

Date: Thursday, 21st June, 2018
Time: 6.00 pm
Place: Committee Room 1 (Jubilee Room) - Civic Suite

Contact: Tim Row - Principal Democratic Services Officer Email: committeesection@southend.gov.uk

AGENDA

- 1 Apologies for Absence
- 2 Declarations of Interest
- 3 Minutes of the Meeting held on Thursday, 8th March, 2018
- 4 Objections to Traffic Regulation Orders
 Report of Deputy Chief Executive (Place)
- 5 Requests for Traffic Restrictions
 Report of Deputy Chief Executive (Place)

TO: The Chairman & Members of Cabinet Committee: Councillor A Moring (Chair),

Councillors T Cox (Vice-Chair) and M Flewitt



SOUTHEND-ON-SEA BOROUGH COUNCIL

Meeting of Cabinet Committee

Date: Thursday, 8th March, 2018
Place: Committee Room 1 - Civic Suite

3

Present: Councillor T Cox (Chair)

Councillors T Byford (Vice-Chair) and J Lamb*

*Substitute in accordance with Council Procedure Rule 31.

In Attendance: Councillors M Borton, A Bright, M Butler, M Davidson, R Hadley,

D Kenyon, D McGlone, G Phillips, M Terry, C Walker, N Ward,

J Ware-Lane, P Wexham and R Woodley

Z Ali, C Hindle-Terry and T Row

Start/End Time: 6.00 p.m. - 10.25 p.m.

803 Apologies for Absence

Apologies for absence were received from Councillor Flewitt (Substitute: Councillor Lamb).

804 Declarations of Interest

The following interests were declared at the meeting:

- (a) Councillor Borton Agenda Item No. 5 (Members Requests List Ref No. 17/31 Reduce speeds in roads surrounding Earls Hall School) Non-pecuniary interest: Lives in Rochester Drive);
- (b) Councillor Ware-Lane Agenda Item No. 5 (Members Requests List Ref No. 17/36 Introduce permit parking controls Area west of North Road) Non-pecuniary interest: Lives in the vicinity;
- (c) Councillor Woodley Agenda Item No. 4 (Objections to Traffic Regulation Orders Tyrone Road and Fermoy Road) Non-pecuniary interest: Lives in Tyrone Road; and
- (d) Councillor Woodley Agenda Item No. 5 (Members Requests List Ref No. 17/43 Eastwoodbury Lane Waiting restrictions between Bristol Road and Vickers Road) Non-pecuniary interest: Daughter is a pilot at London Southend Airport.

805 Minutes of the Meeting held on Monday 8th January 2018

Resolved:-

That the Minutes of the Meeting held on Monday, 8th January 2018 be received, confirmed as a correct record and signed.

806 Objections to Traffic Regulation Orders

The Cabinet Committee received a report of the Deputy Chief Executive (Place) that appraised Members of the representations that had been received in response to the statutory consultation for proposed Traffic Regulation Orders in respect of various proposals within the Borough.

The report sought the Cabinet Committee's approval on the way forward in respect of all of these proposals, after having considered the views of the Traffic & Parking Working Party following consideration of all the representations that had been received in writing and at the meeting. Large scale plans of the proposals were displayed at the meeting.

With reference to the proposals for Tyrone Road and Fermoy Road, the Cabinet Committee noted the recommendations of the Traffic & Parking Working Party to proceed with the restrictions but felt that, in view of the comments from the doctor's surgery, no further action should be taken in this regard.

Resolved:

- 1. That no further action be taken in respect of the Southend-on-Sea Borough Council (Various Roads) (Stopping, Waiting, Loading and Unloading Prohibitions and Restrictions, Parking Places and Permit Parking Zones)(Consolidation) Order 2016 (Amendment No. 1) Order 2018.
- 2. That no further action be taken in respect of the Southend-on-Sea Borough Council (Various Roads) (Consolidation of Moving Traffic and Speed Limit) Order 2006 (as amended) (Amendment No 2) Order 2018.
- 3. That the Deputy Chief Executive (Place) be authorised to confirm the Southend-on-Sea Borough Council (Various Roads) (Stopping, Waiting, Loading and Unloading Prohibitions and Restrictions, Parking Places and Permit Parking Zones)(Consolidation) Order 2016 (Amendment No. 3) Order 2018 as advertised, subject to the following amendments so as to reduce the effect of the Order:
- (a) Rayleigh Road remove proposed waiting restrictions on the north side from its junction with Eastwood Park Drive westwards to approximately the western boundary of No. 274 Rayleigh Road; and
- (b) The Rodings reduce the length of proposed waiting restrictions on the west side from its junction with Rayleigh Road to the entrance of the No 15 The Rodings
- 4. That the Deputy Chief Executive (Place) be authorised to confirm the Borough of Southend-on-Sea (Off-Street Parking Places) Consolidation Order 2005 (As amended) (Amendment No. 1) Order 2018 as advertised.

Reason for Decision

The proposals aim to improve the operation of the existing parking controls to contribute to highway safety and to reduce congestion.

Other Options

Each proposal needs to be considered on its individual merits and their impact on public safety, traffic flows or parking and wider impact on the surrounding network. Members may consider taking no further action if they feel it is appropriate.

Note:- This is an Executive Function

Eligible for call-in to: Place Scrutiny Committee

Executive Councillor: Councillor Cox

*Called-in to:- Place Scrutiny Committee

807 Members Requests List

The Cabinet Committee received a report of the Deputy Chief Executive (Place) that appraised Members of the requests received from Members of the Council, together with officers' recommendations relating to those requests. Having considered the views of the Traffic & Parking Working Party it was:-

Resolved:

- 1. That no further action be taken in respect of the following requests and that they be removed from the list:
- (i) Request Reference No. 17/32 Provide pedestrian refuge at the junction of Southbourne Grove, Bridgwater Drive and Carlton Avenue;
- (ii) Request Reference No. 17/33 Provide measures to prevent reduced visibility at junction of Shakespeare Drive and West Road;
- (iii) Request Reference No. 17/37 Reposition of pedestrian refuge in Leigh Broadway at junction with Leigh Hill;
- (iv) Request Reference No. 17/39 Provision of ambulance bay at the Health Centre, London Road near junction of Marguerite Drive;
- (v) Request Reference No. 17/42 Introduce alternate month parking restrictions on the bend in North Crescent in the vicinity of No. 168;
- (vi) Request Reference No. 17/43 Introduce waiting restrictions in Eastwoodbury Lane between Bristol Road and Vickers Road (to be incorporated with Request Reference No. 16/01);
- (vii) Request Reference No. 17.44 Introduce waiting restrictions in Warner's Gardens to prevent long term parking close to the entrance of the allotments (to be incorporated with Request Reference No. 16/01);
- (viii) Request Reference No. 17/45 Extension of existing waiting restrictions at the entrance of the allotments on the north side of Manchester Drive westwards;

- (ix) Request Reference No. 16/04 Harden verges in Silversea Drive;
- (xi) Request Reference No. 17/06 Introduce waiting restrictions in Teigngrace to deter residents in neighbouring street parking.
- 2. That the Deputy Chief Executive (Place) be authorised to publish the statutory notices and undertake the necessary consultation for the relevant traffic regulation order(s) in respect of the following requests and, subject to there being no objections following statutory advertisement, to arrange for the order to be sealed and the proposals implemented:
- (i) Request Reference No. 17/30 Introduction of limited waiting restrictions in Southchurch Boulevard adjacent to the Church, the timing of which to be in consultation with the Ward Councillors:
- (ii) Request Reference No. 17/40 Introduce waiting restrictions for one hour on the newly created bays in Riviera Drive, the timing of which to be determined by officers, in consultation with the Ward Councillors;
- (iii) Request Reference No. 17/41 The reduction of the terminal hour of the operational time of the Queensway East PMS from 9.00 p.m. to 6.00 p.m.;
- (iv) Request Reference No. 17/47 Introduce waiting restrictions on the southeast kerbline of Hinguar Street outside Saxon Court;
- (v) Request Reference No. 16/04 Introduce a "clearway" restriction in Campfield Road; and
- (vi) Request Reference No. 17/05 Extend waiting restrictions in Elm Road, Shoeburyness at its junction with Wakering Road;
- 3. That the update in respect of the following requests as set out in the report be noted:
- (i) Request Reference No. 17/46 Introduction of one hour waiting restrictions in Thames Close to deter commuter parking;
- (ii) Request Reference No. 16/01 Introduction of waiting restrictions to deter parking in Rochford Road Service Road; and
- (iii) Request Reference No. 17/402 Harden verges in Mansell Close.
- 4. That, in respect of Request Reference No. 17/31, the Deputy Chief Executive (Place) be authorised to undertake the necessary consultation for the introduction of a 20mph zone in the area around Earls Hall School comprising Colemans Avenue, Midhurst Avenue and Henleys Crescent, with the exclusion of the use of speed cushions.
- 5. That, in respect of Request Reference No. 17/34, regarding the introduction of measures to prevent accidents at the junction of Prince Avenue with Westbourne Grove, the performance of the recently installed skid resistant surfacing be monitored.

- 6. That, in respect of Request Reference No. 17/36, the Deputy Chief Executive (Place) be authorised to commence the formal consultation process for the introduction of permit parking controls in the area west of North Road, Westcliff on Sea.
- 7. That, in respect of Request Reference No. 17/36, the Deputy Chief Executive (Place) be requested to investigate the introduction of traffic calming measures in Marine Parade, Leigh on Sea.
- 8. That consideration of Request Reference No. 17/35 for the introduction of accident prevent measures in Ness Road at its junction with Maya Close be deferred to enable further solutions to be investigated..

Reasons for Decision

To provide a rationalised and consistent management and decision-making process for all formal requests for highways and traffic management improvements by Ward Councillors via the Traffic & Parking Working Party and Cabinet Committee.

Other Options

Each request needs to be considered on its individual merits and their impact on public safety, traffic flows or parking and wider impact on the surrounding network. Members may consider taking no further action if they feel it is appropriate.

Note:- This is an Executive Function

Eligible for call-in to Place Scrutiny Committee:

Executive Councillor: Councillor Cox

808 Requests for Traffic Restrictions

The Cabinet Committee received a report of the Deputy Chief Executive (Place) that sought Members' approval to authorise the advertisement of the amendments and/or new waiting restrictions at the locations indicated in Appendix 1 to the report, in accordance with the statutory processes and, subject to there being no objections received following statutory advertisement, to arrange for the relevant orders to be sealed and implement the proposals. Having considered the views of the Traffic & Parking Working Party it was:

Resolved:

That the Deputy Chief Executive (Place) be authorised to publish the relevant statutory notice and undertake the necessary consultation for a traffic regulation order(s) for the following requests and, subject to there being no objections following statutory advertisement, to arrange for the order to be sealed and the proposals implemented:

- (i) Alexandra Street relocation of the Ambulance Bay;
- (ii) Strand Wharf Introduce prohibition of driving except for authorised access; and

(iii) Whittingham Avenue – Extend junction protection by a further 5m in Poynings Avenue from its junction with Whittingham Avenue.

Reason for Decision

To mitigate for likelihood of traffic flows being impeded, to improve safety or increase parking availability.

Other Options

Each request needs to be considered on its individual merits and their impact on public safety, traffic flows or parking and wider impact on the surrounding network. Members may consider taking no further action if they feel it is appropriate.

Note:- This is an Executive Function

Eligible for call-in to Place Scrutiny Committee:

Executive Councillor: Councillor Cox

809 Petition requesting Parking Controls in Brighton Avenue

The Cabinet Committee received a report of the Deputy Chief Executive (Place) that appraised Members of a petition comprising 47 signatures from the residents of Brighton Avenue, requesting the introduction of parking controls to provide priority for residents. Having considered the views of the Traffic & Parking Working Party it was:

Resolved:

- 1. That the petitioner for be thanked for taking the time to compile the petition.
- 2. That no further action at this time.

Reason for Decision

To reflect a previous decision by this Committee.

Other Options

As set out in the submitted report.

Note:- This is an Executive Function

Eligible for call-in to Place Scrutiny Committee:

Executive Councillor: Councillor Cox

Chairman:

Southend-on-Sea Borough Council

Report of Deputy Chief Executive (Place) to

Traffic and Parking Working Party and Cabinet Committee

on

21st June 2018

Report prepared by: Peter Geraghty, Director for Planning and Transport

Agenda Item No.

4

Objections to Traffic Regulation Orders

Place Scrutiny Committee - Cabinet Member : Councillor Moring Part 1 Public Agenda Item

1. Purpose of Report

- 1.1 For the Traffic and Parking Working Party and the Cabinet Committee to consider details of the objections to advertised Traffic Regulation Orders in respect of various proposals across the borough.
- 2. Recommendation
- 2.1 That the Traffic and Parking Working Party consider the objections to the proposed Orders and recommend to the Cabinet Committee to:
 - (a) Implement the proposals without amendment; or,
 - (b) Implement the proposals with amendment; or,
 - (c) Take no further action
- 2.2 That the Cabinet Committee consider the views of the Traffic and Parking Working Party, following consideration of the representations received and agree the appropriate course of action.
- 3. Background
- 3.1 The Cabinet Committee periodically agrees to advertise proposals to implement waiting restrictions in various areas as a result of requests from Councillors and members of the public based upon an assessment against the Council's current policies.
- 3.2 The proposals shown on the attached **Appendix 1** were advertised through the local press and notices were displayed at appropriate locations informing residents and businesses of the proposals and inviting them to make representations in respect of the proposals. This process has resulted in the objections detailed in **Appendix 1** of this report. Officers have considered these objections and where possible tried to resolve them. Observations are provided to assist Members in their considerations and in making an informed decision.

4. Reasons for Recommendations

4.1 The proposals aim to improve the operation of the existing parking controls to contribute to highway safety and to reduce congestion.

5. Corporate Implications

5.1 Contribution to Council's Vision & Corporate Priorities.

5.1.1 Ensuring parking and traffic is managed while maintaining adequate access for emergency vehicles and general traffic flow. This is consistent with the Council's Vision and Corporate Priorities of Safe, Prosperous and Healthy.

5.2 Financial Implications

5.2.1 Costs for confirmation of the Order and amendments, in **Appendix 1**, if approved, can be met from existing budgets.

5.3 Legal Implications

5.3.1 The formal statutory consultative process has been completed in accordance with the requirements of the legislation.

5.4 People Implications

5.4.1 Works required to implement the agreed schemes will be undertaken by existing staff resources.

5.5 Property Implications

5.5.1 None

5.6 Consultation

5.6.1 This report provides details of the outcome of the statutory consultation process.

5.7 Equalities and Diversity Implications

5.7.1 Any implications will be taken into account in designing the schemes.

5.8 Risk Assessment

5.8.1 The proposals are designed to improve the operation of the parking scheme while maintaining highway safety and traffic flow and as such, are likely to have a positive impact.

5.9 Value for Money

5.9.1 Works associated with the schemes listed in **Appendix 1** will be undertaken by the Council's term contractors, selected through a competitive tendering process to ensure value for money.

5.10 Community Safety Implications

5.10.1 The proposals in **Appendix 1** if implemented will lead to improved community safety.

5.11 Environmental Impact

5.11.1 There is no significant environmental impact as a result of introducing the Traffic Regulation Orders.

6. Background Papers

6.1 None

7. Appendices

7.1 **Appendix 1** - Details of representations received and Officer Observations.

Report Title	Page 4 of 6	Report Number	

Appendix 1 Details of representations received and Officer Observations relating to the Report on Traffic Regulation Orders

Road	Proposed	Proposal	Comments	Officer Comment
	Ву			
Ambleside	Members	No Waiting	3 letters of objection received. 1 letter of	The proposal is formalising
Drive		at Any	support	the recommendation within
		Time	Main comment in support would be of great	the Highway Code that
			benefit to area	vehicles should not park
		Junction	Objections include – loss of parking outside	within 10 metres of a
		protection	properties; not all houses have off-street	junction. While parking
		at various	access; will only push Adult College and	availability will be affected,
		junctions	Railway Station Parking further along road;	this is mitigated by the
			some houses have large amount of vehicles	amendments to a number of
			that park on the road; non-resident's use	existing waiting restrictions.
			the road; would like permit parking;	
			commuter parking near to junctions cause	Recommended to proceed
			parking problems not the residents.	with advertised proposals
Windsor &	Member	proposed	3 letters received.	This proposal is a result of a
Osborne		One Way	1 letter objects to One Way streets	resident petition requesting
Roads		Streets &	proposal and revocation of alternate	amendment of the traffic
		Revocatio	monthly parking – will increase speeds	flows to one-way traffic.
		n of	and make more dangerous for pedestrians.	These streets are subject to
		Alternate	If alternative monthly parking is removed will	a prohibition of waiting on
		Monthly	lead to parking on pavements due to narrow roads further consultation needs to be	alternate sides of the street
		Parking	done.	each month from 8am to 6pm daily. Parking is therefore
			done.	permitted on both sides of
			1 letter objects to the removal of the	the streets between 6pm and
			alternate monthly restrictions – would	8am.
			create problems including gutters not being	oani.
			cleaned; no tree works; problems for refuse	Parking availability in the
			collection; problems for emergency vehicles	area is very limited and in
			going along the roads; parking would be	conjunction with the
			taken up by visitors and staff of school and	proposed amendment to
			medical centre and school minibus would	traffic flows, the waiting
			struggle with cars parked on both sides.	restriction can be removed
			,	without adversely affecting
			1 letter in favour of One Way Street	safety.
			proposals but have concerns regarding	-
			the revocation of the alternate monthly	Recommend to proceed
			parking – main concerns are will block	with advertised proposals
			entrance to private parking area in Osborne	
			Rd.	
				,

Belfairs Member No Waiting 33 standard responses of which 17 were Proposals dealing with **Park Drive** Mon-Fri from residents of Belfairs Park Drive and parking issues in isolated 10.00 am 16 from other roads/areas. - points streets will invariably displace to 12.00 include would have an effect on local shops: the parking elsewhere. noon prevent people from parking outside their homes: would encourage parking in The majority of properties neighbouring roads. have off street parking provision and do not rely on 1 petition from 11 houses in Orsett the ability to park on the Avenue - main points raised were their street. road would be affected by the restrictions; Orsett Ave is a small road and will end up The proposal does not meet with a bigger problem with parking; would the agreed criteria and is not be a great disadvantage to the residents; supported by residents within not a problem in Belfairs Park Drive but the area. would create one in Orsett Avenue. Recommend no further 19 letters of objection from other areas action points raised include would redirect residents into other side roads; would make a difficult junction more dangerous; why is this being done; will encourage speeding; bad impact on Woodside; proposed restrictions inappropriate; road layout is good and does not need dyl; would stop visitors from parking outside properties; need to park at anytime; would encourage parking in side roads causing parking problems on narrow roads; a comprehensive assessment of the effect of restrictions on residents in the surrounding area needs to be taken into account; would have an effect on local shops; and visitors/carers going to residents properties; rarely congested; restrictions only needed near The Fairway junction; no reason for proposal 20 letters of objection from Belfairs Park **Drive** points raised include does not warrant restrictions; inconvenient; problem only at 1 end; prevent visitors and contractors parking; will move problems to other streets; need to include all roads in area: road should be restricted to stop caravan homes parking; not a parking issue; restrictions only needed at The Fairway end; would only be partially effective; where are motorists supposed to park; unfair to motorists and restrictions: would impact on residents living in the road; proposals are overkill; would have an effect

on local shops; and visitors/carers going to residents properties; was not the original request – no need for whole road to be

3 Letters of support received – comments include – fair and reasonable; will ease parking problems at eastern end of road; excellent decision; agrees with the

restricted.

proposals

Southend-on-Sea Borough Council

Report of Deputy Chief Executive (Place)

to

Traffic & Parking Working Party and Cabinet Committee

on

21st June 2018

Report prepared by: Peter Geraghty, Director for Planning and Transport

Agenda Item No.

5

Requests for Traffic Restrictions

Cabinet Member: Councillor Moring
Part 1 Public Agenda Item

1. Purpose of Report

1.1 For the Traffic and Parking Working Party and the Cabinet Committee to authorise the advertisement of the amendments and/or new restrictions/traffic Regulation Orders in accordance with the statutory processes.

2. Recommendation

- 2.1. That the Traffic and Parking Working Party and the Cabinet Committee:
 - a) Consider the requests to advertise the requisite Traffic Regulation Orders as shown in appendix 1;
 - b) If approved, further agree that in the event of there being no objections to the proposals, the proposal will be added to the existing work programme and the Traffic Regulation Order be confirmed;
 - c) Note that all unresolved objections will be referred to the Traffic and Parking Working Party for consideration.

3. Background

- 3.1 Requests for new or amendments to existing waiting or traffic restrictions are regularly received from residents and the businesses as well as officer and Member suggestions.
- 3.2 All requests are assessed and investigated against the policy criterion agreed criteria by the Cabinet Committee in January 2016.

4. Other Options

4.1 Each request needs to be considered on its individual merits and their impact on public safety, traffic flows or parking and wider impact on the surrounding network. Members may consider taking no further action if they feel it is appropriate.

5. Reasons for Recommendations

5.1 Where recommended the objective is to mitigate for likelihood of traffic flows being impeded, to improve safety or increase parking availability.

6. Corporate Implications

- 6.1 Contribution to Council's Vision & Corporate Priorities
- 6.1.1 Ensure the highway network is effectively managed contributing to a Safe and Prosperous Southend.
- 6.2 Financial Implications
- 6.2.1 Where recommended, the source of funding will be from allocated budgets, where funding is provided from alternative budgets, this is highlighted as appropriate.
- 6.3 Legal Implications
- 6.3.1 The formal statutory consultative process will be completed in accordance with the requirements of the legislation where applicable.
- 6.4 People Implications
- 6.4.1 Staff time will be prioritised as needed to investigate, organise the advertisement procedures and monitor the progress of the proposals based on the committee priorities.
- 6.5 Property Implications
- 6.5.1 None
- 6.6 Consultation
- 6.6.1 Formal consultation will be undertaken including advertisement of the proposal in the local press and on the street as appropriate.
- 6.7 Equalities and Diversity Implications
- 6.7.1 The objectives of improving safety takes account of all users of the public highway including those with disabilities.
- 6.8 Risk Assessment
- 6.8.1 Neutral.
- 6.9 Value for Money
- 6.9.1 All works resulting from the scheme design are to be undertaken by term contractors appointed through a competitive tendering process.

- 6.10 Community Safety Implications
- 6.10.1 All proposals are designed to maximise community safety through design, implementation and monitoring.
- 6.11 Environmental Impact
- 6.11.1 All proposals are designed and implemented to ensure relevant environmental benefits are attained through the use of appropriate materials and electrical equipment to save energy and contribute towards the Carbon Reduction targets where appropriate.

7. Background papers

None

8. Appendices

Appendix 1 – List of requests and comments

Report Title Page 4 of 6 Report Number

APPENDIX 1 – TRO CHANGES/WAITING RESTRICTIONS REQUESTS

Location	Request Details	Requested By	Relevant Criteria	Officer comments
Gunners Road Shoebury Eastwoodbury Crescent Service Road				Changes to time permitted to park will assist the local businesses. Recommend to advertise proposals. The area surrounding the airport has been consulted as to views on parking controls. The wider area were not supportive however, after further analysis, a smaller area immediately around the airport expressed support for parking restrictions to deter all day parking by airport users and authorization to advertise proposals to deter all day parking was given by this Committee in March 2018 pending further discussion with ward Members as to detail. Eastwoodbury Crescent Service Road comprising of approximately 30 properties is the closest area to the airport and the majority of residents have no off street parking provision and as such, a waiting restriction will
				be detrimental to these residents. The ward Members have requested that given the location of the service road being the closest to the airport and featuring a single entry and exit point, the service road would suit the implementation of a permit parking controls in isolation.
				While the policy states permit controls should only implemented on an area basis, The service road could be considered as exceptional due to the location and the ability to adequately sign a permit parking area in this one section of the street.
				The majority of the remaining section of Eastwoodbury Crescent features waiting restrictions preventing parking at any time and with the contemporaneous proposal to provide waiting restrictions to deter all day parking in neighbouring streets, displaced parking is highly unlikely to occur.
				Recommend that proposals be advertised.

Location	Request Details	Requested By	Relevant Criteria Points	Officer comments
Chancellor Road	Propose removal of right turn prohibition into Church Road.	Officers	NA	A right turn prohibition is in place to prohibit vehicles from turning right into Church Road from Chancellor Road. This was originally introduced to prevent delays to buses wishing to enter the Travel Centre due to queuing vehicles. Traffic patterns have changed and, it would be an advantage to allow this movement to alleviate queues, especially on busy days. The bus company will be consulted on the proposals. Recommend to advertise proposal